# Gender Representation on Public Boards (Scotland) Bill

[AS PASSED]

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SP Bill 16B Session 5 (2018)

Amendments to the Bill since the previous version are indicated by sidelining in the right margin. Wherever possible, provisions that were in the Bill as introduced retain the original numbering.

# Gender Representation on Public Boards (Scotland) Bill

[AS PASSED]

An Act of the Scottish Parliament to make provision about gender representation on boards of Scottish public authorities.

#### 1 Gender representation objective

- (1) The "gender representation objective" for a public board is that it has 50% of non-executive members who are women.
- (2) Where a public board has an odd number of non-executive members, the percentage mentioned in subsection (1) applies as if the board had one fewer non-executive member.

# 2 Key definitions

In this Act—

"appointing person" means, in relation to the function of appointing a non-executive member of a public board, a person who has that function,

"excluded position", in relation to a public authority, means a position mentioned in the second column of the table in schedule 1 which corresponds with the public authority mentioned in the first column,

"non-executive member", in relation to a public authority, means a position on its public board—

- (a) that is not an excluded position,
- (b) that is not held by an employee of the authority,

"public authority" means an authority listed, or within a description listed, in the first column of the table in schedule 1,

"public board" means—

- (a) if the public authority is a company, the directors,
- (b) if the public authority has a statutory board or other equivalent statutory management body, that board or body,
- (c) in relation to any other public authority, the membership of the authority,

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"woman" includes a person who has the protected characteristic of gender reassignment (within the meaning of section 7 of the Equality Act 2010) if, and only if, the person is living as a woman and is proposing to undergo, is undergoing or has undergone a process (or part of a process) for the purpose of becoming female.

## 3 Duty when appointing non-executive members

- (1) Subsection (2) applies where there is—
  - (a) a vacancy in a position of non-executive member of a public board,
  - (b) more than one candidate for the position,
  - (c) at least one candidate who is a woman, and
  - (d) at least one candidate who is not a woman.
- (2) The appointing person must, in making the appointment to fill the vacancy, act in accordance with section 4 with a view to achieving (or making progress towards achieving) the gender representation objective immediately after the appointment takes effect.
- (3) When an appointing person is making more than one appointment—
  - (a) both or all of those appointments must be taken into account in identifying the number of non-executive members, and
  - (b) the appointing person must act with a view to achieving (or making progress towards achieving) the gender representation objective immediately after all of those appointments have taken effect.

#### 4 Consideration of candidates

- (1) The appointing person must determine whether any particular candidate is best qualified for the appointment.
- (2) If no particular candidate is best qualified for the appointment, the appointing person must identify candidates it considers are equally qualified.
- (3) Subject to subsection (4), the appointing person must give preference to a candidate identified under subsection (2) who is a woman if appointing that candidate will result in the board achieving (or making progress towards achieving) the gender representation objective.
- (4) The appointing person—
  - (a) must consider whether the appointment of a candidate identified under subsection(2) who is not a woman is justified on the basis of a characteristic or situation particular to that candidate, and
  - (b) if so, may give preference to that candidate.
- (5) In subsection (4), "characteristic" includes a protected characteristic (within the meaning of section 4 of the Equality Act 2010).

# 5 Encouragement of applications by women

(1) An appointing person for a public board must take such steps as it considers appropriate to encourage women to apply to become non-executive members of the public board.

- (2) A public authority to which a public board relates must take such steps as it considers appropriate to encourage women to apply to become non-executive members of the public board.
- (3) For the avoidance of doubt, nothing in subsections (1) and (2) prevents an appointing person or a public authority from taking such steps as it considers appropriate to encourage persons with other protected characteristics (within the meaning of section 4 of the Equality Act 2010) to apply to become non-executive members of the public board.

#### 6 Duty to take steps towards achieving objective

- (1) This section applies whenever the gender representation objective is not achieved in relation to a public board.
- (2) An appointing person for the public board must, in addition to anything done under sections 3 to 5, take such other steps as it considers appropriate with a view to achieving the gender representation objective by 31 December 2022.
- (3) The public authority to which the public board relates must, in addition to anything done under section 5(2), take such other steps as it considers appropriate with a view to achieving the gender representation objective by 31 December 2022.

#### **6A** Guidance on operation of Act

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- (1) The Scottish Ministers must publish guidance on the operation of this Act.
- (2) The guidance must in particular cover—
  - (a) an appointing person's functions in—
    - (i) appointing non-executive members under sections 3 and 4,
    - (ii) encouraging applications by women under section 5(1),
    - (iii) taking any steps under section 6(2),
    - (iv) reporting under section 7(A4),
  - (b) a public authority's functions in—
    - (i) encouraging applications by women under section 5(2),
    - (ii) taking any steps under section 6(3),
    - (iii) reporting under section 7(1).
- (3) An appointing person must have regard to the guidance in carrying out its functions under this Act.
- (4) A public authority must have regard to the guidance in carrying out its functions under this Act.

#### **7** Reports on operation of Act

- (A1) The Scottish Ministers must lay before the Scottish Parliament reports on the operation of this Act in accordance with provision made in regulations under subsection (2).
- (A2) Regulations under subsection (2) must ensure that reports under subsection (A1) are laid before the Scottish Parliament at intervals of no more than two years.

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- (A3) The Scottish Ministers must publish reports on the carrying out of their functions under sections 3 to 6 in accordance with provision made in regulations under subsection (2).
- (A4) An appointing person (other than the Scottish Ministers) specified in regulations under subsection (2) must publish reports on the carrying out of its functions under sections 3 to 6 in accordance with provision made in regulations under subsection (2).
- (1) A public authority specified in regulations under subsection (2) must publish reports on the carrying out of its functions under sections 5 and 6 in accordance with provision made in regulations under subsection (2).
- (2) The Scottish Ministers may by regulations—
  - (za) specify appointing persons for the purposes of subsection (A4),
  - (a) specify public authorities for the purposes of subsection (1),
  - (b) make further provision about reports mentioned in subsections (A1) to (1).

# 8 Power to modify schedule 1

The Scottish Ministers may by regulations modify schedule 1 so as to add an entry, vary the description of an entry or remove an entry.

# 9 Application of Act to certain public authorities

Schedule 2 makes provision about the application of this Act in relation to certain public authorities.

# 10 Equality Act 2010

- (1) Sections 158 and 159 of the Equality Act 2010 (positive action) do not apply to any action taken under this Act.
- (2) Part 5 of the Equality Act 2010 (work) does not prohibit any action taken under this Act.

#### 11 Regulations

- (1) Regulations under sections 7 and 8 may—
  - (a) include incidental, supplementary, consequential, transitional, transitory or saving provision,
  - (b) make different provision for different purposes.
- (2) Regulations under section 8 may modify this Act.
- (3) Regulations under section 7 are subject to the negative procedure.
- (4) Regulations under section 8 are subject to the affirmative procedure.

#### 12 Commencement

- (1) This section and section 13 come into force on the day after Royal Assent.
- (2) The other provisions of this Act come into force on such day as the Scottish Ministers may by regulations appoint.

- (3) Regulations under this section may—
  - (a) include transitional, transitory or saving provision,
  - (b) make different provision for different purposes.

# 13 Short title

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The short title of this Act is the Gender Representation on Public Boards (Scotland) Act 2018.

# SCHEDULE 1

(introduced by section 2)

# PUBLIC AUTHORITIES

	Authority	Excluded position
5	Accounts Commission for Scotland	
	Architecture and Design Scotland (company number SC267870)	
	Board of Trustees for the National Galleries of Scotland	
10	Board of Trustees of the National Museums of Scotland	
	Board of Trustees of the Royal Botanic Garden, Edinburgh	
	Bòrd na Gàidhlig	
15	British Waterways Board	
	Cairngorms National Park Authority	Members elected under article 5(2) of the Cairngorms National Park Designation, Transitional and Consequential Provisions (Scotland) Order 2003 (S.S.I. 2003/1)
20		Members nominated under article 5(4) of that Order
	Caledonian Maritime Assets Limited (company number SC001854)	
	Children's Hearings Scotland	
25	A college of further education other than a regional college (within the meanings given to those terms by the Further and Higher Education (Scotland) Act 1992)	All members other than those appointed under paragraph 3A(2)(a) and (f) of schedule 2 of that Act
30	A regional college (within the meaning given by the Further and Higher Education (Scotland) Act 1992)	All members other than those appointed under paragraph 3(2)(a) and (f) of schedule 2 of that Act
	Common Services Agency for the Scottish Health Service	

	Authority	Excluded position
	Community Justice Scotland	
	Creative Scotland	
5	Crofting Commission	Members elected by virtue of paragraph 7 of schedule 1 of the Crofting Reform (Scotland) Act 2010
	Crown Estate Scotland (Interim Management)	
10	David MacBrayne Limited (company number SC015304)	
	Food Standards Scotland	
	A Health Board constituted under section 2(1)(a) of the National Health Service (Scotland) Act 1978	Councillors appointed under paragraph 2(1)(b) of schedule 1 of that Act
15		Members of Health Boards mentioned in regulation 3 of the Health Boards (Membership and Procedure) (Scotland) Regulations 2001 (S.S.I. 2001/302) who hold a post in a university with a medical or dental school
20		Members appointed only by virtue of being nominated for membership
25	Healthcare Improvement Scotland	The member mentioned in paragraph 2(1)(b) of schedule 5A of the National Health Service (Scotland) Act 1978 (the person appointed to chair Social Care and Social Work Improvement Scotland)
<i>30 35</i>	A higher education institution (within the meaning given by the Higher Education Governance (Scotland) Act 2016)	All members other than those appointed by the governing body (which has the same meaning as in Part II of the Further and Higher Education (Scotland) Act 1992) (for this purpose a member is not appointed by the governing body if that member is appointed only by virtue of being the winning candidate in an election for membership or by virtue of being nominated for membership by another person)
	Highlands and Islands Airports Limited (company number SC097647)	

	Authority	Excluded position
	Highlands and Islands Enterprise	
	Historic Environment Scotland	
5	ILF Scotland (company number SC500075)	
	Judicial Appointments Board for Scotland	
	Local Government Boundary Commission for Scotland	
10	Loch Lomond and the Trossachs National Park Authority	Members elected under article 5(2) of the Loch Lomond and The Trossachs National Park Designation, Transitional and Consequential Provisions (Scotland) Order 2002 (S.S.I. 2002/201)
		Members nominated under article 5(4) of that Order
	Mental Welfare Commission for Scotland	
15	Mobility and Access Committee for Scotland	
	National Confidential Forum	
20	National Library of Scotland	The member mentioned in paragraph 2(2) of schedule 1 of the National Library of Scotland Act 2012 (the member who is selected from persons nominated by the Dean of the Faculty of Advocates)
	Newbattle Abbey College (company number SC262968)	A director nominated by the University of Aberdeen, the University of Edinburgh, the University of Glasgow or the University of St. Andrews
25		A director who is also a member of the college
	Quality Meat Scotland	
	Regional Board for Glasgow Colleges	All members other than those appointed under paragraph 3(2)(a) and (f) of schedule 2B of the Further and Higher Education (Scotland) Act 2005
30	A regional Transport Partnership created under section 1(1) of the Transport (Scotland) Act 2005	Councillor members (mentioned in section 1(2)(b) of that Act)

	Authority	Excluded position
		Members appointed only by virtue of being nominated for membership by a Health Board mentioned in section 6(1)(a)(ii) of that Act
5		A member appointed only by virtue of being nominated for membership by Highlands and Islands Enterprise
		A member appointed only by virtue of being nominated for membership by Scottish Enterprise
10	Revenue Scotland	
	Risk Management Authority	
	Sabhal Mòr Ostaig (company number SC361752)	A director who is also a student of Sabhal Mòr Ostaig
15	Scottish Advisory Committee on Distinction Awards	All members other than the Chair, the Medical Director and the lay representatives
	Scottish Agricultural Wages Board	Persons nominated or elected under paragraph 1(a) of schedule 1 of the Agricultural Wages (Scotland) Act 1949 (persons representing employers and workers)
20	Scottish Charity Regulator	
	Scottish Children's Reporter Administration	
25	Scottish Commission for Human Rights	The member appointed to chair the commission under paragraph 1(1)(a) of the Scottish Commission for Human Rights Act 2006
	Scottish Courts and Tribunals Service	The Lord President
		The Lord Justice Clerk
		The President of the Scottish Tribunals
30	Scottish Criminal Cases Review Commission	
	Scottish Enterprise	
	Scottish Environment Protection Agency	

The member mentioned in paragraph 2(1)(c) of that

schedule (the person appointed as convener of the Scottish Social Services Council)

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	Authority	Excluded position
	Scottish Fire and Rescue Service	
	Scottish Fiscal Commission	
5	Scottish Further and Higher Education Funding Council	
	Scottish Futures Trust Limited (company number SC348382)	
	Scottish Housing Regulator	
	Scottish Land Commission	
10	Scottish Legal Aid Board	
	Scottish Legal Complaints Commission	
	Scottish Natural Heritage	
	Scottish Police Authority	
	Scottish Qualifications Authority	
15	Scottish Social Services Council	The member mentioned in regulation 2(3) of the Scottish Social Services Council (Appointments, Procedure and Access to the Register) Regulations 2001 (S.S.I. 2001/303) (the person who is the chair or a member of Social Care and Social Work
20		Improvement Scotland)
	Scottish Sports Council	
	Scottish Water	
	Skills Development Scotland Co. Limited (company number SC202659)	
25	Social Care and Social Work Improvement Scotland	The member mentioned in paragraph 2(1)(b) of schedule 11 of the Public Services Reform (Scotland) Act 2010 (the person appointed to chair Healthcare Improvement Scotland)

	Authority	Excluded position
	A Special Health Board constituted under section 2(1)(b) of the National Health Service (Scotland) Act 1978	Councillors appointed under paragraph 2(1)(b) of schedule 1 of that Act
5		Members appointed only by virtue of being nominated for membership

Standards Commission for Scotland

VisitScotland

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Water Industry Commission for Scotland

West Highland College UHI (company number SC153921)

A director who is also a student of the college

#### SCHEDULE 2

(introduced by section 9)

#### APPLICATION OF ACT TO CERTAIN PUBLIC AUTHORITIES

#### 15 Judicial Appointments Board for Scotland

- When the Lord President is making an appointment of a judicial member under paragraph 2(a) of schedule 1 of the Judiciary and Courts (Scotland) Act 2008, the Lord President must act with a view to achieving the gender representation objective in relation to the judicial members only.
- When the Scottish Ministers are making an appointment of a legal member or a lay member under paragraph 2(b) or (c) of that schedule, they must act with a view to achieving the gender representation objective in relation to the legal members and lay members only (taken together).

# Regional Board for Glasgow Colleges

- When the Scottish Ministers are making an appointment under paragraph 3(2)(a) of schedule 2B of the Further and Higher Education (Scotland) Act 2005 ("schedule 2B") they may, for the purpose of identifying the number of non-executive members, disregard a vacancy in a position mentioned in paragraph 3(2)(f) of schedule 2B.
- When the board mentioned in paragraph 3(2)(f) of schedule 2B is making an appointment under that paragraph, the board may, for the purpose of identifying the number of non-executive members, disregard a vacancy in a position mentioned in paragraph 3(2)(a) of schedule 2B.

#### Regional colleges

When the Scottish Ministers are making an appointment under paragraph 3(2)(a) of schedule 2 of the Further and Higher Education (Scotland) Act 1992 ("schedule 2") they may, for the purpose of identifying the number of non-executive members, disregard a vacancy in a position mentioned in paragraph 3(2)(f) of schedule 2.

- When the board mentioned in paragraph 3(2)(f) of schedule 2 is making an appointment under that paragraph, the board may, for the purpose of identifying the number of non-executive members, disregard a vacancy in a position mentioned in paragraph 3(2)(a) of schedule 2.
- 5 Scottish Criminal Cases Review Commission
  - For the purposes of the application of this Act in relation to appointments to the Scottish Criminal Cases Review Commission—
    - (a) the Scottish Ministers, in making a recommendation under section 194A(4) of the Criminal Procedure (Scotland) Act 1995, are to be treated as the appointing person (instead of Her Majesty), and
    - (b) references in this Act to the making of an appointment are to be construed as references to the making of a recommendation under that section.

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# Gender Representation on Public Boards (Scotland) Bill [AS PASSED]

An Act of the Scottish Parliament to make provision about gender representation on boards of Scottish public authorities.

Introduced by: Angela Constance On: 15 June 2017 Bill type: Government Bill

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