

Budget (Scotland) Bill

[AS INTRODUCED]

CONTENTS

Section

PART 1

FINANCIAL YEAR 2017/18

Use of resources etc.

- 1 The Scottish Administration
- 2 Direct-funded bodies
- 3 Borrowing by statutory bodies

The Scottish Consolidated Fund

- 4 Overall cash authorisations
- 5 Contingency payments

PART 2

FINANCIAL YEAR 2018/19

- 6 Emergency arrangements

PART 3

MISCELLANEOUS

Amendment and repeal

- 7 Budget revision regulations
- 8 Repeal of spent provisions

Final provisions

- 9 Interpretation
- 10 Commencement
- 11 Short title

Schedule 1—The Scottish Administration
Schedule 2—Direct-funded bodies
Schedule 3—Borrowing by statutory bodies

ACCOMPANYING DOCUMENTS
Accompanying documents are printed separately as SP Bill 4-AD.

Budget (Scotland) Bill
[AS INTRODUCED]

5 An Act of the Scottish Parliament to make provision, for financial year 2017/18, for the use of resources by the Scottish Administration and certain bodies whose expenditure is payable out of the Scottish Consolidated Fund, for the maximum amounts of borrowing by certain statutory bodies and for authorising the payment of sums out of the Fund; to make provision, for financial year 2018/19, for authorising the payment of sums out of the Fund on a temporary basis; and for connected purposes.

PART 1

FINANCIAL YEAR 2017/18

Use of resources etc.

- 10 **1 The Scottish Administration**
- (1) The Scottish Administration may use resources in financial year 2017/18 for the purposes specified in column 1 of schedule 1—
- 15 (a) in the case of resources other than accruing resources, up to the amounts specified in the corresponding entries in column 2 of that schedule,
- (b) in the case of accruing resources, up to the amounts specified in the corresponding entries in column 3 of that schedule.
- (2) Despite paragraphs (a) and (b) of subsection (1), the resources which may be used for a purpose specified in column 1 may exceed the amount specified in the corresponding entry in column 2 or (as the case may be) column 3 if—
- 20 (a) in the case of resources other than accruing resources, the first condition is met,
- (b) in the case of accruing resources, the second condition is met.
- (3) The first condition is that the total resources (other than accruing resources) used in financial year 2017/18 for all purposes specified in column 1 does not exceed the total of the amounts specified in column 2.
- 25 (4) The second condition is that the total accruing resources used in financial year 2017/18 for all purposes specified in column 1 does not exceed the total of the amounts specified in column 3.

2 Direct-funded bodies

- (1) A direct-funded body may use resources in financial year 2017/18 for the purposes specified in column 1 of schedule 2 in relation to the body.
- (2) Resources other than accruing resources may be used for those purposes up to the amounts specified in the corresponding entries in column 2 of that schedule.
- (3) Accruing resources may be used for those purposes up to the amounts specified in the corresponding entries in column 3 of that schedule.

3 Borrowing by statutory bodies

In schedule 3, the amounts set out in column 2 are the amounts specified for financial year 2017/18 for the purposes of the enactments listed in the corresponding entries in column 1 (which make provision as to the net borrowing of the statutory bodies mentioned in that column).

*The Scottish Consolidated Fund***4 Overall cash authorisations**

- (1) For the purposes of section 4(2) of the PFA Act 2000, the overall cash authorisations for financial year 2017/18 are as follows.
- (2) In relation to the Scottish Administration, £34,277,063,000.
- (3) In relation to the direct-funded bodies—
- (a) the Forestry Commissioners, £61,180,000,
 - (b) the Scottish Parliamentary Corporate Body, £85,180,000,
 - (c) Audit Scotland, £6,134,000.

5 Contingency payments

- (1) This section applies where, in financial year 2017/18, it is proposed to pay out of the Scottish Consolidated Fund under section 65(1)(c) of the Scotland Act 1998—
- (a) for or in connection with expenditure of the Scottish Administration, a sum which does not fall within the amount specified in section 4(2) in relation to it, or
 - (b) for or in connection with expenditure of a direct-funded body, a sum which does not fall within the amount specified in section 4(3) in relation to the body.
- (2) The sum may be paid out of the Fund only if its payment is authorised by the Scottish Ministers.
- (3) The Scottish Ministers may authorise payment of the sum only if they consider that—
- (a) the payment is necessarily required in the public interest to meet urgent expenditure for a purpose falling within section 65(2) of the Scotland Act 1998, and
 - (b) it is not reasonably practicable, for reasons of urgency, to amend the overall cash authorisation by regulations under section 7.
- (4) But the Scottish Ministers must not authorise payment of the sum if it would result in an excess of sums paid out of the Fund over sums paid into the Fund.

- (5) The aggregate amount of the sums which the Scottish Ministers may authorise to be paid out of the Fund under this section must not exceed £50,000,000.
- (6) Where the Scottish Ministers authorise a payment under this section they must, as soon as possible, lay before the Scottish Parliament a report setting out the circumstances of the authorisation and why they considered it to be necessary.

PART 2

FINANCIAL YEAR 2018/19

6 Emergency arrangements

- (1) This section applies if, at the beginning of financial year 2018/19, there is no overall cash authorisation for that year for the purposes of section 4(2) of the PFA Act 2000.
- (2) Until there is in force a Budget Act providing such authorisation, there is to be taken to be an overall cash authorisation for each calendar month of that year in relation to each of—
- (a) the Scottish Administration,
 - (b) the direct-funded bodies,
- of an amount determined under subsection (3).
- (3) That amount is whichever is the greater of—
- (a) one-twelfth of the amount specified in section 4(2) or (3) in relation to the Scottish Administration or (as the case may be) the direct-funded body in question,
 - (b) the amount paid out of the Scottish Consolidated Fund under section 65(1)(c) of the Scotland Act 1998 in the corresponding calendar month of financial year 2017/18 for or in connection with expenditure of the Scottish Administration or (as the case may be) that direct-funded body.
- (4) Section 4 of the PFA Act 2000 has effect accordingly.
- (5) This section is subject to any provision made by a Budget Act for financial year 2018/19.

PART 3

MISCELLANEOUS

Amendment and repeal

7 Budget revision regulations

- (1) The Scottish Ministers may by regulations amend—
- (a) the amounts specified in section 4(2) and (3),
 - (b) schedules 1 to 3.
- (2) Regulations under this section are subject to the affirmative procedure.

8 Repeal of spent provisions

Part 2 (financial year 2017/18) of the Budget (Scotland) Act 2016 is repealed.

*Final provisions***9 Interpretation**

- 5 (1) In this Act, the “PFA Act 2000” means the Public Finance and Accountability (Scotland) Act 2000.
- (2) References in this Act to accruing resources in relation to the Scottish Administration or a direct-funded body are to such resources accruing to the Administration or (as the case may be) that body in financial year 2017/18.
- 10 (3) References in this Act to the direct-funded bodies are to the bodies listed in section 4(3) (and references to a direct-funded body are to any of those bodies).
- (4) Except where otherwise expressly provided, expressions used in this Act and in the PFA Act 2000 have the same meanings in this Act as they have in that Act.

10 Commencement

15 This Act comes into force on the day after Royal Assent.

11 Short title

The short title of this Act is the Budget (Scotland) Act 2017.

SCHEDULE 1
 (introduced by section 1)

THE SCOTTISH ADMINISTRATION

<i>Purposes</i>	<i>Amount of resources (other than accruing resources)</i> £	<i>Amount of accruing resources</i> £
<p>5</p> <p>10</p> <p>15</p> <p>1. Through their Culture, Tourism and External Affairs portfolio, for use by the Scottish Ministers on: support for the arts, culture and creativity in Scotland; cultural organisations; the creative industries; central government grants to non-departmental public bodies, local authorities and other bodies and organisations; tourism; international relations; development assistance; Historic Environment Scotland.</p>	272,500,000	45,000,000
<p>20</p> <p>25</p> <p>2. Through their Finance and the Constitution portfolio, for use by the Scottish Ministers on: the running and capital costs of the Scottish Public Pensions Agency; expenditure on committees, commissions and other portfolio services; expenditure on corporate and central services; expenditure on protocol; costs associated with referendums; expenditure on strategic communications with various audiences; funding to support delivery of parliamentary elections; funding to support delivery of local government elections; support for the running costs of the Scottish Futures Trust Limited.</p>	166,717,000	20,000,000
<p>30</p> <p>35</p> <p>3. Through their Health and Sport portfolio, for use by the Scottish Ministers on: hospital and community health services; family health services, including local GP practices, pharmacy, dental and ophthalmic services; community care; mental health services; capital investment; health and social care integration; care, support and rights; early years; other health services; the Independent Living Fund Scotland; the Mental Welfare Commission; the Care Inspectorate; sportscotland; physical activity.</p>	13,305,395,000	2,050,000,000
<p>40</p> <p>45</p> <p>4. Through their Education and Skills portfolio, for use by the Scottish Ministers on: schools; training and development of teachers; educational research, development and promotion; the Gaelic language; Bòrd na Gàidhlig; Gaelic Media Service (MG Alba); qualifications, assessment and skills; funding of Education Scotland, Disclosure Scotland and</p>	3,378,540,000	250,000,000

	<i>Purposes</i>	<i>Amount of resources (other than accruing resources)</i> £	<i>Amount of accruing resources</i> £
5 10 15 20 25	Additional Support Needs Tribunals for Scotland; childcare, including care for vulnerable children; youth work, including youth justice and associated social work services; central government grants to local authorities; grant in aid for the Scottish Further and Higher Education Funding Council, Scottish Qualifications Authority, Children's Hearings Scotland, Scottish Children's Reporter Administration and Scottish Social Services Council; grant in aid for Skills Development Scotland; funding for the Student Awards Agency for Scotland and related costs, including the Student Loan Scheme; Enterprise in Education; activities associated with the Chief Scientific Adviser for Scotland; international and other educational services; funding for international college and university activities; sundry lifelong learning activities; funding activities for young people to develop skills in connection with training and work; the provision of Education Maintenance Allowances.		
30 35 40	5. Through their Justice portfolio, for use by the Scottish Ministers on: legal aid, including the running costs of the Scottish Legal Aid Board; criminal injuries compensation (including administration); certain services relating to crime, including the Parole Board for Scotland; the Scottish Prison Service; the Scottish Criminal Cases Review Commission; the Risk Management Authority; the Scottish Police Authority and Police Investigations and Review Commissioner; additional police services; the Scottish Fire and Rescue Service; the payment of police and fire pensions; Scottish Resilience; central government grants to local authorities for criminal justice social work; measures to create safer and stronger communities, including Community Justice Scotland; miscellaneous services relating to the administration of justice; community justice services; court services, including judicial pensions; certain legal services; costs and fees in connection with legal proceedings.	2,457,886,000	39,700,000
45 50	6. Through their Environment, Climate Change and Land Reform portfolio, for use by the Scottish Ministers on: advisory, research and development services; botanical and scientific services; assistance to production, marketing and processing; administration, land management and other agricultural services; core	346,260,000	500,000,000

<p>Purposes</p>	<p>Amount of resources (other than accruing resources) £</p>	<p>Amount of accruing resources £</p>
<p>5</p> <p>10</p> <p>15</p> <p>20</p> <p>25</p> <p>30</p> <p>35</p> <p>40</p> <p>45</p> <p>50</p> <p>marine functions involving scientific research and compliance and policy; natural heritage; environment protection; other environmental expenditure; flood prevention; coastal protection; air quality monitoring; climate change activities, including the Land Managers' Renewables Fund; the Scottish Land Commission; water grants, including to the Water Industry Commission for Scotland and funding for the Drinking Water Quality Regulator for Scotland; loans to Scottish Water and Scottish Water Business Stream Holdings Limited.</p> <p>7. Through their Rural Economy and Connectivity portfolio, for use by the Scottish Ministers on: market support, including grants in relation to agriculture; support for agriculture in special areas, including grants for rural development; rural development generally; agri-environmental and farm woodland measures; compensation to sheep producers; animal health; agricultural education; core marine functions involving scientific research, compliance, policy and management of Scotland's seas, representing Scotland's interests in relation to common fisheries policy, international fisheries negotiation and aquaculture and freshwater policy, administration of all marine consents required for depositing substances at sea, coastal protection and offshore renewables, grants and other assistance to the Scottish fisheries sector; rural affairs; support for crofting communities, including the crofting environment; support for passenger rail services, rail infrastructure and associated rail services; support for the development and delivery of concessionary travel schemes; funding for major public transport projects; the running costs of Transport Scotland; funding for the Strategic Transport Projects Programme; funding for travel information services; the maintenance and enhancement of the trunk road infrastructure; support for ferry services, loans and grants relating to vessel construction, grants for pier and other infrastructure and funding for road equivalent tariff fares; support for Highlands and Islands Airports Limited; support for air services and funding for the Air Discount Scheme; support for the bus industry; support for the Tay Road Bridge Joint Board; support for the freight industry; support for Scottish Canals; funding to promote sustainable and active travel; contributing to the</p>	<p>2,784,177,000</p>	<p>800,000,000</p>

<i>Purposes</i>	<i>Amount of resources (other than accruing resources)</i> £	<i>Amount of accruing resources</i> £
<p>5</p> <p>10</p> <p>running costs of Regional Transport Partnerships and other bodies associated with the transport sector; funding for road safety; costs in relation to funding the office of the Scottish Road Works Commissioner; costs related to public inquiries; digital and broadband technology; grant in aid for Highlands and Islands Enterprise.</p>		
<p>15</p> <p>20</p> <p>25</p> <p>30</p> <p>35</p> <p>40</p> <p>8. Through their Communities, Social Security and Equalities portfolio, for use by the Scottish Ministers on: revenue support grants and payment to local authorities of non-domestic rates in Scotland; other local authority grants and special grants relating to council tax and spend-to-save scheme; housing support grant; other services, including payments under the Bellwin scheme covering floods, storms and other emergencies; funding of the Local Government Boundary Commission for Scotland; funding of strategic contracts to increase the resilience and capacity of third sector organisations; planning; architecture; building standards; housing subsidies and guarantees; Energy Assistance Package; Home Insulation Schemes; repayment of debt and associated costs; other expenditure, contributions and grants relating to housing; activities relating to homelessness; research and publicity and other portfolio services; grants to local authorities and registered social landlords; loans to individuals; community engagement; regeneration programmes; grants for Vacant and Derelict Land Fund; loans to organisations; funding of payments for welfare purposes; funding to tackle food poverty; expenditure relating to equality issues; expenditure and grant assistance in relation to public service reform and efficiency; funding for advice and advocacy services.</p>	10,836,720,000	80,000,000
<p>45</p> <p>50</p> <p>9. Through their Economy, Jobs and Fair Work portfolio, for use by the Scottish Ministers on: grant in aid for Scottish Enterprise; expenditure on committees, commissions and other portfolio services; industry and technology grants; energy-related activities; central government grants to local authorities; sundry enterprise-related activities; expenditure in relation to the running costs of the Office of the Chief Economic Adviser and the Office of the Chief Statistician; the Accountant in Bankruptcy; European Structural Fund</p>	374,006,000	40,000,000

<i>Purposes</i>	<i>Amount of resources (other than accruing resources)</i> £	<i>Amount of accruing resources</i> £
5		
10		
10.	4,521,545,000	2,200,000,000
15	192,616,000	18,100,000
20	37,340,000	9,800,000
25	111,100,000	2,000,000
30		
35	105,558,000	45,000,000
	3,035,000	Nil
40	4,015,000	Nil
	6,121,000	Nil
	15,300,000	4,000,000

<i>Purposes</i>	<i>Amount of resources (other than accruing resources)</i> £	<i>Amount of accruing resources</i> £
operational and administrative costs, including research, monitoring and surveillance and public information and awareness relating to food safety and standards.		
19. For use by the Scottish Fiscal Commission on: operational and administrative costs.	1,670,000	Nil
Total of amounts of resources:	38,920,501,000	6,103,600,000

SCHEDULE 2

(introduced by section 2)

DIRECT-FUNDED BODIES

<i>Purpose</i>	<i>Amount of resources other than accruing resources</i> £	<i>Amount of accruing resources</i> £
1. For use by the Forestry Commissioners in or as regards Scotland on: the promotion of forestry in Scotland, including advising on the development and delivery of forestry policy, regulating the forestry sector and supporting it through grants; managing the national forest estate in Scotland; administrative costs.	61,280,000	30,000,000
2. For use by the Scottish Parliamentary Corporate Body on: operational and administrative costs of the Scottish Parliament; payments in respect of the Commissioner for Ethical Standards in Public Life in Scotland, the Standards Commission for Scotland, the Scottish Public Services Ombudsman, the Scottish Information Commissioner, the Scottish Commission for Human Rights and the Commissioner for Children and Young People in Scotland; any other payments relating to the Scottish Parliament.	97,649,000	1,000,000
3. For use by Audit Scotland on: the exercise of its functions, including assistance and support to the Auditor General for Scotland and the Accounts Commission for Scotland; other audit work for public bodies; payment of pension to the former Auditor General for Scotland;	6,531,000	22,000,000

<i>Purpose</i>	<i>Amount of resources other than accruing resources</i> £	<i>Amount of accruing resources</i> £
5 payment of pensions to former Local Government Ombudsmen and their staff.		

SCHEDULE 3
 (introduced by section 3)

10
 BORROWING BY STATUTORY BODIES

<i>Enactment</i>	<i>Amount</i> £
1. Section 25 of the Enterprise and New Towns (Scotland) Act 1990 (Scottish Enterprise).	10,000,000
15 2. Section 26 of that Act (Highlands and Islands Enterprise).	1,000,000
3. Section 48 of the Environment Act 1995 (Scottish Environment Protection Agency).	Nil
4. Section 42 of the Water Industry (Scotland) Act 2002 (Scottish Water).	150,000,000
20 5. Section 14 of the Water Services etc. (Scotland) Act 2005 (Scottish Water Business Stream Holdings Limited).	Nil

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[AS INTRODUCED]

An Act of the Scottish Parliament to make provision, for financial year 2017/18, for the use of resources by the Scottish Administration and certain bodies whose expenditure is payable out of the Scottish Consolidated Fund, for the maximum amounts of borrowing by certain statutory bodies and for authorising the payment of sums out of the Fund; to make provision, for financial year 2018/19, for authorising the payment of sums out of the Fund on a temporary basis; and for connected purposes.

Introduced by: Derek Mackay
Supported by: Nicola Sturgeon, Joe FitzPatrick
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